

## Message Text

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ACTION IO-10

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R 141358Z AUG 75

FM AMEMBASSY GEORGETOWN

TO SECSTATE WASHDC 1628

C O N F I D E N T I A L GEORGETOWN 1342

E.O. 11652: GDS

TAGS: PFOR, UNGA, GY

SUBJECT: UNGA 7TH SS AND 30TH RS--AGENDA FOR POSSIBLE MEETING OF  
SECRETARY WITH GUYANESE FONMIN WILLS

REF: A) STATE 174996; B) GEORGETOWN 1278

1. IN REFTEL B I RECOMMENDED THAT SECRETARY KISSINGER ARRANGE  
A BILATERAL MEETING DURING UNGA SESSIONS WITH FRED WILLS, WHO  
SUCCEEDED SONNY RAMPAL AS GUYANA'S FOREIGN MINISTER ON JULY 1,  
1975. WILLS IS CERTAINLY AWARE OF THE PERSONAL RAPPORT WHICH  
DEVELOPED BETWEEN HIS PREDECESSOR AND SECRETARY KISSINGER. HE  
IS SOMEWHAT TOUCHY AND RACIALLY BIASED, SO THAT HE COULD VERY EASILY  
INAGINE HE WAS BEING SLIGHTED IF NO MEETING WITH SECRETARY MATERI-  
ALIZED. AT SAME TIME HE MIGHT NOT TAKE INITIATIVE OF ASKING FOR  
MEETING FOR FEAR OF BEING PUT OFF.

2. IT WOULD BE FOOLHARDY TO EXPECT ANYTHING HIGHLY POSITIVE FROM  
OUR STANDPOINT AS IMMEDIATE RESULT OF SECRETARY'S MEETING WITH  
WILLS. GOG IS FIRMLY IN STEP WITH THIRD WORLD AND NON-ALINGED  
MOVEMENT, CONVINCED THAT SOCIALISM IS WAVE OF FUTURE, AND READY TO  
JOIN ANY CHORUS OF VITUPERATION AIMED AT CAPITALIST IMPERIALISM.  
GUYANA'S LEADERSHIP CREDENTIALS AMONG LDC'S, WHICH EARNED IT SEAT  
ON SC AND NJ EXECUTIVE COUNCIL OF NAM, ARE DUBIOUS; ON CONTROVERSIAL  
ISSUES GOG HAS MORE FREQUENTLY MOVED WITH RATHER THAN AHEAD OF  
CONSENSUS AMONG LDC'S.

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3. NONETHELESS, I BELIEVE MEETING WITH WILLS WOULD BE WORTHWHILE EMPLOYMENT OF SECRETARY'S TIME, FOR PURPOSE OF KEEPING DOORS OPEN TO DIALOGUE AND OF EXPOSING WILLS TO RATIONALE BEHIND USG POLICIES AND OBJECTIVES IN AREAS IN WHICH GUYANA HAS A DIRECT INTEREST. WILLS IS INTELLIGENT AND RESPONDS TO ATTENTION: ON SEVERAL ISSUES I HAVE RAISED WITH HIM HIS VIEWS WERE MORE RESTRAINED, EVEN REASONABLE, THAN I HAD EXPECTED.

4. TOPICS SECRETARY KISSINGER SHOULD RAISE:

A. AMENITIES--CONGRATULATIONS ON APPOINTMENT; HOPE TO CONTINUE WARM PERSONAL RAPPORT ENJOYED WITH PREDECESSOR. GUYANA HAS OPPORTUNITY PLAY KEY ROLE IN INTERNATIONAL AFFAIRS OVER NEXT FEW YEARS BECAUSE ITS UNIQUE GEOGRAPHY AND DEMOGRAPHY REPRESENT BRIDGES OF UNDERSTANDING BETWEEN ITSELF AND WIDE RANGE OF OTHER NATIONS AND REGIONS.

B. MIDDLE EAST--USG PLACES HIGHEST PRIORITY ON SEEKING PEACEFUL SOLUTIONS WHEREVER INTERESTS OF NATIONS COLLIDE. GRAVEST IMMEDIATE DANGER IN MIDDLE EAST. SKETCH CURRENT STATE OF ARAB-ISRAELI NEGOTIATIONS. EXPRESS GRATIFICATION OVER GOG DECISION, CONVEYED TO AMB. BY WILLS (GEORGETOWN 1169, TO OPPOSE AND VOTE AGAINST ANY MEASURE IN UN DESIGNED TO EXCLUDE ISRAEL. NOTE THAT PROGRESS ACHIEVED ON THIS ISSUE OWED LARGELY TO FACT THAT BOTH SIDES HAVE SHOWN PATIENCE AND COMPREHENSION.

C. UNIVERSALITY OF UN MEMBERSHIP--USG DISAPPOINTED THAT SAME PATIENCE AND COMPREHENSION NOT EVIDENT IN UNSC HANDLING OF MEMBERSHIP APPLICATIONS BY SO. KOREA, AND SO. AND NO. VIETNAM. ASK WHAT WAS RATIONALE BEHIND GUYANA'S VOTE, SINCE WE UNDERSTOOD GUYANA IN FAVOR OF UNIVERSALITY, WHILE VOTE IN UNSC WAS DEFEAT FOR THIS PRINCIPLE.

D. NON-ALIGNED MOVEMENT--WHAT OBJECTIVES DOES GUYANA SEEK TO ACHIEVE THROUGH PARTICIPATION IN NAM? WHAT KIND OF ROLE DOES GUYANA ASPIRE TO PLAY IN NAM? RECENT ACTIVITIES OF NAM HAVE GIVEN IMPRESSION IN US AND OTHER WESTERN CAPITALS THAT NAM ACTUALLY BECOMING INCREASINGLY CLOSELY ALIGNED WITH USSR.

5. TOPICS FONMIN WILLS LIKELY TO RAISE:

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A. SOUTHERN AFRICA--THIS PROBABLY TOPS WILLS PERSONAL LIST AND IS CERTAINLY HIGH ON GOG PRIORITIES. WILLS CAN BE EXPECTED TO REPEAT PLOY HE USED WITH ME WHEN DISCUSSING ISRAELI EXCLUSION, I.E.; THAT MORE EFFECTIVE USG ACTION AGAINST SOUTH AFRICA AND RHODESIA WOULD HELP GOG AND OTHERS TO STAND UP AGAINST ARAB-ON-ISRAELI ISSUE.

B. CONSUMER/PRODUCER DIALOGUE--WILLS MAY RAISE ALONG LINE OF PM BURNHAM'S REACTION TO OUR AIDE-MEMOIRE ON THIS TOPIC (GEORGETOWN 0820). GOG POSITION WILL PROBABLY HAVE UNDERGONE SOME CHANGE IN DIRECTION OF WHATEVER LINE ADOPTED AT LIMA BY NAM FONMINS AND AT GEORGETOWN BY COMMONWEALTH FINANCE MINISTERS.

C. RELATIONS WITH CUBA--WILL WILL PROBABLY ONLY GET ONTO THIS SUBJECT IN EVENT THERE HAS BEE SOME FURTHER MOVEMENT IN US-CUBAN RELATIONS BETWEEN NOW AND UNGA OPENING. HE WOULD PROBABLY TRY TO GIVE IMPRESSION THAT GUYANA IS WARY OF TOO CLOSE EMBRACE WITH CUBA BUT BELIEVES RISKS OUTWEIGHTED BY POSSIBLE BENEFITS FROM STUDYING CUBAN PERFORMANCE IN EDUCATION, PUBLIC HEALTH. ETC.

6. TOPICS TO BE AVOIDED: IN VIEW FY 1976 CASP DECISION, RECOMMEND SECRETARY NOT RPT NOT INITIATE DISCUSSION OF BILATERAL ECONOMIC ASSISTANCE. THERE IS FAINT POSSIBILITY WILLS MAY RAISE IN CONTEXT OF SIGNING ONE MILLION DOLLAR LOAN FOR PUBLIC SECTOR TRAINING (EXPECTED THIS WEEK). IF WILLS DOES, RECOMMEND SECRETARY MERELY COMMENT THAT, AS AGREED IN HIS 1974 CORRESPONDENCE WITH RAM-PHAL, USAID IS CONCENTRATING ON AGRICULTURE WITH FOOD CROP SUBSECTOR LOAN IN WORKS, AND ADD THAT USG HOPES BY END 1975 GUYANA WILL BE MEMBER IDB AND WILL HAVE LENDING PROPOSALS READY TO PRESENT TO IDB.  
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